

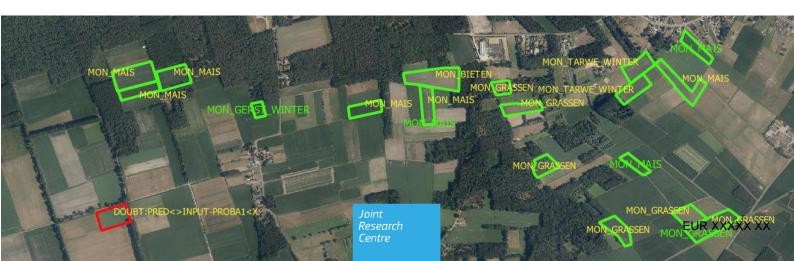
JRC TECHNICAL REPORT

Checks by monitoring Quality Assurance

Technical guidance v.1.1

December 2020

Nataša Luketić, Daniele Borio, Wim Devos, Pavel Milenov



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Contact information Name: Wim Devos

Address: Via E. Fermi 2749, I-21027 Ispra/Italy

Email: wim.devos.@ec.europa.eu

Tel.: +39 0332-789655

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Foreword

The Joint Research Centre (JRC) is the European Commission's science and knowledge service, that supports EU policies with independent scientific evidence throughout the whole policy cycle. The work on preparing the technical guidance is normally carried out through collaborative meetings and discussion with DG Agri and Member State administrations.

This draft technical guidance serves to help CbM adopters set up and evaluate a quality assessment process, to gain and share experiences, and to point out weaknesses and possible improvements.

Highlighted elements indicate sections that are still provisional, missing or incomplete.

The feedback of these activities will be analysed and considered for subsequent versions of the Technical Guidance (TG).

The procedures described in this TG are expected to evolve taking into account annual results and feedback from the various stakeholders.

This is the fourth draft version of the same document produced in June 2020 followed the second from May 2020 after the bilateral meetings with Denmark, Belgium Flanders, Spain, Malta and Italy, and third from August 2020. Since this is a more consolidated version, we have decided to publish it as the v.1.1. from December 2020. All remarks have been collected and processed in this version (in blue).

The main changes compared to the previous version are as follows:

- A table (Table 2) with a simplified procedure for selecting the sample size, n, has been added,
- The quality limit for α errors has been increased from 5% to 10%. Previous Table 4 with the acceptance numbers for a quality limit equal to 5% has been removed,
- A paragraph on waivering the abatable and end-stage errors has been added in Ch.6.2.2,
- The quality limit for abatable errors has been increased from 2% to 5%. Both abatable and endstage errors are now tested considering a quality limit equal to 5%. A single table now provides the acceptance numbers for step 2 errors.
- Reporting of step 1 results in Ch. 8 is relaxed, for those cases when the n1 or n0 is ≤ than 10%
- The term pre-condition removed to mirror changes in Regulation 2014R809,
- Reporting package has been expanded with two new files: CbmItemLog.xml and CbmEligibilityRules.xml.

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Authors

Nataša Luketić, Daniele Borio, Wim Devos, Pavel Milenov

Abstract

Checks by Monitoring (CbM), in the current compliance-based CAP, use monitoring results to check the eligibility of parcels in area related payment schemes as defined in the Article 40a of Commission Implementing Regulation (EU) No 809/2014. The process itself consists of three different elements, the automatic detection/extraction of the information based on Sentinel data, eligibility checks and payment impact. In order to assure the effectiveness of the CbM process, a Quality Assurance (QA) procedure has been developed. This is the focus of this Technical Guidance (TG).

Methods and tools for verification of the automatic outputs obtained through the analysis of Sentinel or equivalent data are at first provided. This is step 1 of the CbM QA framework and the method is based on testing a random sample of paired lots. After determining the sampling plan, the quality of the Sentinel-based process is acceptable if the number of type I and type II errors (nonconformities) is less than the acceptance numbers (AC_1 and AC_0). Individual and complete test is done per type of information extraction.

Step 2 of the QA method is based on testing the random samples selected in step 1 for errors defined according to eligibility criteria. In particular, end-stage errors are defined as those that lead to an undue payment with no further intervention in the CbM process. Abatable errors are defined as those that prevent the payment of legitimate subsidies and can trigger reaction from the affected farmer. In this way, the Paying Agency (PA) will have to start a secondary procedure requiring human intervention. Both types of errors lead to financial losses and their number have to be kept within predefined quality limits. This TG specifies tests ensuring that the two types of errors are within the specified quality limits.

In step 3, the payment impact of end-stage errors is evaluated

After inspection, CbM QA assessment report and remedial action plan should be produced and reported to the Commission.

1 Introduction

Checks by Monitoring (CbM) currently substitute, on an optional basis, the On-The-Spot Checks (OTSC) for direct payments totalling over €40B for 2019. These checks target the correctness of the payments to the farmers and cooperate with two additional components of the Integrated Control Administration Systems (ICASs): the Land Parcel Identification System (LPIS) and the Geo-Spatial Aid Application (GSAA). The additional systems developed are primarily to prevent incorrect aid applications and hence reduce the number of non-compliances detected during the OTSC.

The CbM option was introduced to take advantage of new technologies, in particular Sentinel 1 and Sentinel 2, towards reducing costs (higher cost-efficiency), reducing burden (by automation and reducing field visits), increasing fairness (by avoiding sampling) and increasing awareness and compliance (by a prevention mechanism).

The pre-conditions for monitoring are: effective system of GSAA, of administrative crosschecks and of retroactive recovery of undue payments combined with a good quality LPIS.

The CbM Quality Assurance (QA) is a framework intended to enable the Member State (MS) to report to the Commission about the state of one of the components inside the control and management system. The common methodology ensures an objective and comparable reporting from all MSs. For this purpose, templates and procedures are provided further in the document. There will be a set of documents, apart from this one, providing the full picture of the quality assurance framework.

The CbM process itself consists of three steps: the automatic detection/extraction of the information based on Sentinel or equivalent data, eligibility checks and payment/financial impact.

The QA procedure covers all three mentioned steps of CbM. In addition to these steps, the QA process deals with boundary conditions as validity tests. A first boundary, denoted as P1, deals with area management and aims at verifying the correctness of the location and area of the Feature Of Interest (FOI) as declared by the farmer. As the QA process directly depends on the good LPIS/GSAA quality, some elements of CbM testing are designed to assess the consistency/cardinality between the process-derived decisions and the reality in the field: this is the role of boundary P1.

Other boundary conditions, such as those on the discriminatory power of the Sentinel-based automatic extraction process are outside the scope of this Technical Guidance (TG). In particular, there are cases where the Sentinel-based automatic extraction process is unable to take a decision with the information provided by the end of the season (non-monitorable aspects) or cases where FOIs are intentionally non-monitored (non-monitored cases). These cases that are not targeted by the CbM flow will end up in the "pool of non-conclusive parcels" and will be subject to non-Sentinel follow-up including sampling. A dedicated test, called "P2", checks whether inclusion into that pool was appropriate. For practical reasons, the P2 test will not be required for the 2019 and 2020 campaigns.

In the first step of the QA process, a procedure is established to analyse the detection performance of Sentinel-based CbM. CbM is used to detect the presence of a specific phenomenon in the field and farmer's activity. The decision within the process is performed on a FOI and it concerns a specific marker/behaviour on a land parcel representing that FOI. For example, CbM can be used to detect ploughing. Two tests based on the ISO 2859/2 standard are developed in order to respond to the following questions:

- Is CbM detection able to inspect a full population (of size N) with a number of type I errors lower than Lq·N? Where Lq is the quality limit set to 10%.
- Is CbM detection able to inspect the full population (of size N) with a number of type II errors lower than Lq·N? In this case, the quality limit was set to 10%, as well.

Type I and type II errors are defined as false positive and false negative events, respectively. A false positive (type I) error occurs when a marker/behaviour is erroneously detected as present. Conversely, a false negative (type II) error occurs when a marker/behaviour is erroneously detected as not present.

Details on the tests developed and on the decision thresholds are provided in the following chapters.

While the tests developed in step 1 allow one to assess the quality of the Sentinel-based detection process, they do not consider eligibility conditions or the financial impact of these errors. The output of step 1 is thus related to eligibility conditions and tests to assess CbM performance in terms of eligibility errors are developed. This is the focus of CbM QA step 2. The document also combines the eligibility

errors of step 2 with the payment rates and holding rules, allowing an assessment of the financial performance of the CbM operations. This propagation is the focus of CbM QA step 3.

In the framework of CbM QA step 2, this TG introduces the concepts of abatable/end-stage errors based on eligibility conditions. Tests, based on the sample, identified and inspected for step 1, are introduced and detailed along with processing examples.

Similarly, for step 3, ...

The outcome of QA framework should involve an honest self-assessment of the functioning of the system itself. This reflection involves investigating weaknesses both of the QA method and of the monitoring system itself. It will allow one to optimize operational processes or identify appropriate remedial actions.

2 Scope of the document

This document provides a general methodology to inspect the quality of the CbM process by Sentinel usage. It provides guidance on sampling principles, testing methods and acceptance criteria.

This methodology is applicable for the three steps of the CbM QA procedure to be implemented by the MS.

In particular,

- step 1 consists of validating the setup of the automatic algorithms for detecting specific phenomena by interpreting the Sentinel data (or equivalent).
- step 2 relates the output from the first step (Sentinel detection errors) and from other inspection
 data to eligibility cases. Inspection errors are linked to the corresponding agricultural parcels
 that quantify a distinct area for a particular scheme, allowing an assessment of the eligibility
 errors.
- step 3 combines the eligibility errors of the second part with the payment rates and holding rules, allowing an assessment of the financial performance of the CbM operations.

3 CbM population

CbM cover all aid applications within the given territory. However, a territory is rarely homogeneous regarding landscape, farming system, cultivated crops and management practices.

Quality inspection, e.g. as implemented in the LPIS QA, relies on an independent and external observation to verify the correctness of an item to be inspected. Conceptualization of the item and the external observation are therefore the first necessary steps in any quality inspection methodology.

3.1 Items for inspection

Although the outcome of any CbM process is to assess aid applications through the agricultural parcels therein, neither the application nor the parcels are the elementary component of that process. In fact, CbM is exclusively driven by elementary pieces of information that are extracted from a stack of Sentinel data.

The inspection addresses what was observed and how that observation is used on a given phenomenon represented by the FOI, (during a given application season). This represents the elementary **decision** of the CbM system. **A processing decision constitutes, therefore, the item for inspection** of the Sentinel component of the QA.

An item can thus be defined as an individual **processing decision** based on Sentinel observation of field conditions, that impacts an explicit conclusion.

In a given season, the processing of a FOI results either in one or more isolated decisions, depending on how many aspects have been processed and monitored for a single FOI. For example: was an arable crop observed? Y/N, was the ploughing date too early? Y/N, is the whole parcel covered? Y/N. In this theoretical example, there are three processing decisions and hence 3 items for inspection.

Note that all automated decisions in the process are ultimately expressed as a binary decision: i.e. some relevant phenomenon was either detected or not detected at a given moment.

The population is the set of all processing decision items subject to possible inspection. If a system contained only a single process thread with the 3 decisions above, the size of the population would be 3 times the number FOIs. In practice, different types of FOIs will be subject to different processing observations/decisions, depending on their land cover type and the expected scenario.

While the item of inspection is the combination of extraction and application (observation and decision), its observation component can be a composite of several distinct, individual observations, which alone do not constitute an item. E.g. hypothetical question "was there an arable crop? Y/N "could depend on observing both a ploughing event early in the season and a harvest event later on. Observing ploughing alone would be inconclusive (e.g. re-sown permanent grassland is also ploughed) and no decision can be made. To lead to a decision, both events would have to be detected in sequence and it is this sequence, not the individual event, with its subsequent decision that constitutes an item. Understanding the business logic of the CbM put in place (as described in the scenario) is therefore key.

As a result, the population of all items should be a collection of processing decisions whereby decisions should have a reference to the data set that led to this particular decision. Such data set will be re-used in a form of pre-defined tools for inspection process.

In the CbM QA discussion document (Devos, December 2020), the scope of the CbM QA is clearly defined. Non-monitored parcels and non-monitorable aspects do not contribute to the CbM population and do not lead to items subject to inspections. In addition to decision items, CbM QA has to monitor implied validity conditions. This is the case of the P1 test that is specifically considered in Section 6.3.

3.2 Inspection lot(s)

There are seven types of information extractions defined, which presumably encompass all possible spatio-temporal phenomena relevant in CbM context. Each of them applies particular techniques to observe given spatio-temporal aspects/behaviour of the real world phenomena and reflects the complexity of the associated extraction/observation process. The spatio-temporal phenomena and the associated types of information extraction are developed in depth in Annex III.

Such pre-defined typology of information extraction, related to a particular decision, allows a very efficient detection (and hence inspection) setup, limiting the necessary number and targeting the correct dates of images from the Sentinel stack. All observation/decision combinations in a CbM system can be assigned to such type.

Given that decisions based on particular type of information extraction are supposed to share some **common characteristics**, we assume that all related items exhibit a degree of homogeneity that would allow them to be considered as a single lot for quality inspection, regardless of an item's position in the CbM process flow. Each lot then has to be individually sampled.

As a result, for the initial inspection, all items of a given information extraction type can be pooled together in a single lot. Thus, it follows that in a given system, there can <u>initially</u> be maximum 7 lots. To date, many CbM operate fewer types of information extraction to decide on eligibility, so will start with fewer lots.

If one of these initial lots would not meet the quality expectations, the obvious immediate consequence would be to discard the assumption of homogeneity and create individual sub-lots based on the particular position in the dataflow. This would allow one to identify which sub-procedures work and which don't and allow to address the sub-procedures with issues.

Obviously, if the homogeneity cannot be assumed from the start, separate homogenous lots must be constructed. E.g. if it is already known that a particular sub-process with scarce items is rather ineffective, then those ineffective sub-processes should not be hidden in a remainder of effective sub-processes by merging all into one single lot. Such manipulation for intentional dilution is antithetical to the idea of QA. In addition, detecting which of the sub-processes are ineffective will assist in improving the overall performance of the CbM because it will allow focussing efforts to enhance the process exactly where needed and where most effectiveness gain can be achieved.

4 Sampling principle

4.1 General concept

A small sample size and an efficient inspection methodology guarantee low inspection costs. The remaining challenge is to make the inspection of that small sample effective.

Effectiveness of the inspection can be assured by avoiding bias. This is traditionally offered by random sampling. As indicated in Chapter 3, universal availability of Sentinel time stacks makes them an ideal external data source. Bias can completely be suppressed by a central sampling procedure.

The LPIS QA framework adheres to a similar approach by central sampling of reference parcels from their populations. The principle and the necessary data can therefore be directly applied in the CbM QA sampling, without any need for additional data deliveries by the MS.

While selection of the sampled parcels for the LPIS QA is driven by the random acquisition within the VHR satellite imagery zone for a particular year, sampling for CbM QA can be fully random over the entire area of the system.

For Basic Payment Scheme (BPS), the LpisPointZeroState (coordinates) will be randomly selected to produce point locations Ni(yi,xi) in a so-called pre-selection list. That list will then be sequentially processed until the necessary number of items have been inspected.

The sampling will occur for each lot, i.e. type of item or disambiguation thereof.

For Voluntary Coupled Support (VCS) or any other scheme under CbM, the CbM authority will have to provide a dedicated CbM population and deliver it to COM for sample generation. This can be the set of agricultural parcels requesting aid under the scheme for the inspection year.

To assure feasibility of the inspection, the so-called pre-selection list of coordinates will be at least 3 times bigger than the sample needed for inspection. COM will analyse the results of the QA and verify if additional criteria would be needed to deal with sub-parcelling issues.

4.2 Paired observations in a "paired lot"

Any observation/decision in the CbM process inevitably deals with a binary outcome (Y/N) based on detection or non-detection of a physical phenomenon. However, both detection and non-detection outcomes are in turn subject to a binary reality: the phenomenon occurred or did not occur. This makes sure that each item belongs to one and only one of four outcomes:

- it occurred and it was detected (the true positives)
- it occurred and it remained undetected (the false negatives) a.k.a. beta or type II errors
- it did not occur but it was nevertheless detected (the false positives) a.k.a. alpha or type I
 errors
- it did not occur and nothing was detected (the true negatives)

CbM values sub-population Paired lot CbM CbM sizes detected not detected True true positive false negative Actual values presence N₁₁ N_{01} or β N_1 False GREEN GREEN True false positive true negative absence N_{10} or α N_{00} N_0 False RED RED $N_{.1}$ sum $N_{.0}$ Ν

Table 1. Confusion matrix in a paired lot

Note that the outcome and the abundance of the phenomenon are of no relevance. Observing an activity as ploughing to confirm arable activities is good and expected to occur on all arable lands, however observing that very ploughing under a ban for ESPG is bad and expected to be very rare. This evidences that the inspection is truly about paired observations and no easy shortcut is possible.

So the N elements of the lot (see Table 1) are essentially partitioned in two mutually exclusive populations of FOIs: those where the phenomenon occurred (true positives and false negatives) counting N_1 FOIs, and those where it did not occur (false positives and true negatives) counting N_0 FOIs. The sum of N_1 and N_0 is obviously N, but their exact values are unknown; they cannot be directly calculated from the CbM results but an unbiased estimate will be produced by the inspection itself.

As a result, each lot of items for inspection in step 1 can be considered as being composed of two complementary sub-populations, the FOIs where the phenomenon occurred and the FOIs where did not.

If a processing line provides the possibility to output an inconclusive option (phenomenon's observation is not considered reliable), and will thus be followed up by another data sources of check than Sentinel (field visits, farmer's inputs, etc.), such decisions are not in scope for this Sentinel based QA procedure.

4.3 A single sample size for the paired lot

Given the large lot size, N, only a small sample of size n is inspected during the CbM QA process. Given the random nature of the sampling procedure, it is not possible to control the number of items in the sample where the phenomenon occurred/not occurred. While this sampling process could lead to a situation where one of the two subpopulations (N_0 and N_1) is underrepresented, this is only an apparent paradox. Justifications for using a single sample with paired observations are provided in Annex V and in the CbM QA discussion document (Devos, December 2020). Moreover, it is shown that $n \le 365$ is sufficient for the CbM QA process.

The sample size, n, is provided in Table 2 as a function on N, the population size. The table is derived in Annex V.

N	[1-124]	[125-199]	[200-399]	[400-2100]	> 2100
n	N	125	200	315	365

Table 2: Tabulated values for the sample size, n, as a function of the population size, N.

The same sample of size n will also be used for step 2.

4.4 Lot subdivision depending on compliance

In previous chapters (chapter 4.2 and 4.3) the lot for inspection was divided on the basis of the actual phenomenon occurrence. While this population partition is suitable and effective for the QA of the Sentinel-based automatic decision process (step 1), it does not take into account eligibility conditions of the scenarios analysed.

Consider the case of ploughing, the impact of a detection error is different if the detection of the ploughing marker is performed on an Environmentally Sensitive Permanent Grassland (ESPG, where ploughing is banned) or on an Arable Land (AL, where ploughing is a boundary condition) population. In an ESPG, ploughing should not occur. The farmer should not be paid (or penalized) if ploughing occurs and its marker is detected. The converse is true for AL: the farmer should not be paid if ploughing is not detected. In light of these considerations, it is possible to define two types of scenario:

• manifestation scenario: that requires the manifestation of the behaviour/ marker(s) detected in order to confirm payment eligibility (compliance rules).

• **absence scenario:** that expects the absence of manifestation of the behaviour/marker(s) in order to confirm payment eligibility (non-compliance rules).

Depending on the manifestation/absence of the scenario, detection errors can be further divided as

- abatable: if the farmer is expected to come forward and demand correction, i.e. the applicant has
 an interest or incentive to have the error reversed because the current state is disadvantageous for
 him/her. A false negative is abatable if it occurs on a manifestation scenario where the behaviour
 should be present to confirm payment eligibility. A false positive is abatable if it occurs on an
 absence scenario where a behaviour should not be present.
- **end-stage**: if the farmer has no incentive to contest. End-stage errors lead to undue payments and to direct financial losses, because the applicant has no interest or incentive to have the error reversed. A false negative is end-stage if it occurs on an absence scenario, which would lead to an undue payment. A false positive is end-stage if it occurs on a manifestation scenario where a behaviour should be present to confirm eligibility.

The type of compliance error (abatable vs. end-stage) is determined by the unique combination of land use/ land cover and type of detection error (false positive/negative).

Using these definitions, the false positives and false negatives in the full lot of size N can be further divided as

$$N_{01} = N_{a01} + N_{e01} \tag{1}$$

$$N_{10} = N_{a10} + N_{e10}. (2)$$

Where subscripts "a" and "e" are used to denote abatable and end-stage compliance errors, respectively.

Finally, the total number of abatable/end-stage errors is given by

$$N_a = N_{a01} + N_{a10} \tag{3}$$

$$N_e = N_{e01} + N_{e10}. (4)$$

The goal of step 2 is to verify that N_a and N_e are below predefined limiting qualities (LQs) using information extracted from the samples inspected during step 1.

5 Inspection

CbM QA inspection is carried out on boundary condition elements of the CbM, on the automated outcomes (items) of the Sentinel (or equivalent) data on whether they are confirmed or not confirmed.

The purpose of the QA inspection is to evaluate the correctness of the outputs by using a reference data set as a pointwise inspection of confirmation/rejection.

The inspection is done per parcel/FOI, and yields a binary "pass/fail" or "yes/no" verdict applied to every single inspection.

The inspection is applicable for the items of any lot determined as G1, G2, T1, ...or C1. If boundary validation (cardinality test) is not integrated into the CbM process, then the P1-lot will be determined for a mandatory test where the sample size and the FOI in subject will be equal to the identified T-type lot with the highest importance (in that order: T4, T3, T2, T1, C1).

The assessment is done by means of visual photo-interpretation in combination with pre-defined tools for spatio-temporal assessment. Assessment is in principle an independent "blind check" interpreting the presence of a particular phenomenon (as defined per lot type) without an a-priori information from the detection outcome. The applicable methods of information extraction and visual interpretation are given in Annex III.

Inspection of step 1 focuses on the presence/absence of the targeted phenomenon, following further analysis in step 2 of the QA where the focus is on whether the presence or absence meets eligibility criteria. This implies that the same reference data set/sample is used for both step 1 and step 2, the sample preparation needs to include also all the information required for performing the analysis on step 2 (manifestation/absence type).

In the following chapters, the inspection procedure for both step 1 and 2 is described.

Inspection protocol for P1 lot is given in chapter 6.3.

5.1 Sentinel imagery selection

The results of the assessment depend on the ability of the imagery to be relevant and suitable to provide conclusive observations on the item of concern.

The relevance of the selected Sentinel imagery is driven by the specific scenario. More than one image will be used in some cases to obtain the information for phenomena verification. The suitability of the selected imagery depends on the following basic qualities:

- type of signal (optical or radar),
- information content: minimum resolvable object on the ground, and
- timing: date of the reference imagery in relation to the date of the item to be assessed.

For each type of information extraction, a minimum set of reference data will be defined to make photo-interpretation feasible (see Annex I).

5.2 Preparation of the decision items

All decisions participating in the CbM processes, should be identified and grouped into the separate populations depending on the type of information they generate. To identify them, follow these instructions:

- In the CbM process flow: Identify each decision (derived from given processing option) that
 - o depends on Sentinel information, and
 - o leads to a partial or complete conclusion of the defined scenario(s).
- · For each of these decisions in the flow
 - o determine which of the 7 pre-defined types of information extraction it relies on,
 - o identify all items for inspection for a given campaign year: i.e. the involved FOIs that were subject to the partial or complete conclusion of the defined scenario(s).

- Compile inspection packages by grouping all decision items per type of information extraction; count the total (N) in each lot,
- From the second year onwards: if the resulting lot (or one of the two sub-lot therein, see Chapter 6.2) has failed the quality inspection, then disambiguate that lot or sub-lot into either individual decision switches (based on the location in the process flow) or, where if appropriate in terms of any other homogeneity consideration, into smaller groups of decisions.

5.3 Declaring the lot(s) for sampling

Sampling is based on the Postgres SQL RANDOM() function of the population in subject. Depending on the declared scheme type and the population size by the Member States, the sampling will be executed by the JRC in three procedures:

- 1. For the BPS, the sample pre-selection will be based on the annual LPIS population received in the current year (LpisPointZeroState.gml file);
- 2. Alternatively, the sample pre-selection could be based on the specific CbM population for a given lot delivered by the MS to the JRC (extracted LpisPointZeroState.gml file). Generation of specific CbM population is mandatory for VCS;
- 3. For the zones where any of the scheme monitored is smaller than the national/regional LPIS, for testing purposes and pilot projects, sample pre-selection will be based on the specific CbM population for a given lot delivered by the MS to the JRC (extracted LpisPointZeroState.gml file).

Exchange of data are carried out via a secured ftp account provided by the JRC.

After declaring the lot size, applicable scheme, year of assessment and MS region by the MS, the JRC will randomly generate the sample pre-selection (in principle a list three times bigger than the minimum sample size) and return it as a list of points with the ordinal numbers. The sample pre-selection will be a point collection spatial gml file.

Each lot declared by the MS will have corresponding sample pre-selection returned by the JRC, except the P1-lot that will be the same as one of the declared T-type.

5.4 Inspection flow

After receiving the sample pre-selection from the JRC, follow the next instruction steps:

- 1. For each lot (per type of information extraction) retrieve the sample pre-selection list produced by the JRC,
 - a. If sample pre-selection was generated from the LpisPointZeroState.gml, identify the final parcel/FOI to inspect by spatial intersection of the point from the sample with the prepared items (polygons of the FOI's) of that lot. In case there is no intersection found for a particular point, execute the selection of the first "free" nearest centre point from the FOIs of a given lot,
 - b. if sample pre-selection was generated from the targeted CbM population of a particular lot, identify the parcel/FOI to inspect by spatial intersection of the point from the sample pre-selection with the prepared items (polygons of the FOI's) of that lot.
- 2. Start inspecting a first item identified of that list and stop inspecting when reaching the minimum required sample size (maximum of 365 items):
 - a. Identify the FOI representation that covers the coordinate provided in the list,
 - b. Perform a blind test that feeds into a paired observation (detected vs not detected). Additional details are provided in Annex II,
 - c. Determine the type of scenario for the FOI (manifestation vs absence scenario). This action is required to record eligibility conditions.
- 3. If the inspection is not feasible, skip the item and go to the next from the pre-selection list.
- 4. Analyse the results from the QA with the CbM detection outcome (step 1):

- a. Determine the paired lot size of n₁ and n₀ in the bundle,
- b. Determine the acceptance numbers, AC_1 and AC_0 , for positive and negative observations,
- c. Compare the number of false outcomes in each lot to that acceptance number and count for the alpha and the beta per lot.

Definitions and details about n₀, n₁, AC₀ and AC₁ are provided in Chapter 6.2.1.

- 5. Perform the eligibility check (step 2) considering all lots:
 - a. Form the system sample as the union of the samples used for the individual lots. Determine the size of this sample, ns
 - b. Determine the number of (not waivered) abatable and end-stage errors in the system sample. These numbers are denoted n_a^s and n_e^s , respectively
 - c. Determine the acceptance numbers, AC_a and AC_e , for abatable and end-stage observations,
 - d. Compare the total number of abatable and end-stage errors with the acceptance numbers.

Definitions and details about n_a^i , n_e^i and AC_e and AC_e are provided in Chapter 6.2.2.

The processing flow for the selection and inspection of a lot is shown in Figure 1. The box "retrieve scenario" implies the collection of manifestation/absence information for the determination of abatable/end-stage errors.

Retrieve sample pre-selection point (Y.X) Identify FOI/parcel by intersecting with the Y,X oint within th Select the nearest FOI/parcel? Yes Start inspecting the first/next item of the list Retrive scenario Retrive reference imagery/signal easible fo Skip the item and inspection' report the reason √ Yes Perform inspection (plausibility test) Add as true positive n₁ Add as the true QA confirmed negative no go to the next item retrive corresponding CbM detection outcome determine AC numbers and compare and calculate confusion matrix per LOT compare with results etrieve all type I and type II errors from all lots inspected determine estimate abatable/ end-stage errors compare with results calculate financial

Figure 1: Inspection diagram applicable for lots: G1, G2, T1, T2, T3, T4, and C1

5.5 Feasibility for inspection and skipping

Analyse visually if the agricultural land corresponding to the item (AP/FOI) can be inspected based on the available imagery set:

- check for the presence of any technical conditions on image data (i.e. artefacts, data gaps, geometric shifts), which prevent inspection of the phenomenon on the FOI representation,
- check for presence of any external (to the EO sensor) conditions (i.e systematic presence of clouds in the image time series, flooding, snow, etc.)which prevents inspection of the phenomenon on the FOI representation.

If the operator finds any of these two issues, first verify if alternative Sentinel imagery (or equivalent dataset) could address this. If no alternative is found, then the inspection is not feasible and the item is skipped from further inspection. The reporting package will contain specific tagging of such parcels.

Further skipping of items is allowed in case more items refer to the same FOI representation. In such case only the item with the lowest ordinal number should be inspected, while other items with higher ordinal numbers should be skipped.

5.6 Inspection set up

JRC has developed a collection of notebooks to support the inspection set up. They are currently accessible for the MSs, free of charge, on the following link: http://jrc-ntb.vm.cesnet.cz/GTCAP/cbm.

The user needs to have an account to access the repository. To get an account please send an email to: Konstantinos.ANASTASAKIS@ext.ec.europa.eu.



6 Testing

6.1 ISO validation test

The sampling methodology for the CbM QA uses the same statistical assumptions of the binomial distribution underlying the international standard ISO document 2859/2 for inspection by attributes. ISO 2859/2 provides a sampling plan applicable for use when individual or isolated lots are to be sampled.

The purpose of that acceptance sampling inspection is to assure that the producer submits lots of a quality that is not worse than a level demanded by the consumer. That quality level is LQ (limiting quality) and the sample plan is based on the mathematical theory of probability of a worse lot slipping through. A lot at LQ has a low probability of acceptance, any better quality has a much higher probability.

6.2 Determining the acceptance numbers

In the following, the acceptance numbers for the tests developed for step 1 and 2 are provided along with illustrative examples for the implementation of the tests.

6.2.1 Step 1

As the sampling plan has been determined (random selection of the parcels in paired lots), the quality is acceptable if the number of type I and type II errors (nonconformities) is less than the acceptance number (AC₁ and AC₀) specified in the plan.

Once the sample for inspection per information extraction type detection has been determined, and inspection revealed the numbers of the matrix for positives, false positives (α), negatives and false negatives (β), the acceptance values should be compared with the outcome in the confusion matrix.

Paired lot	CbM Detected	CbM not detected	sum
QA Confirmed	true positive	false negative n ₀₁ or β'	n ₁
QA not confirmed	false positive n ₁₀ or α'	true negative	n ₀
Sum	n. ₁	n. ₀	n

Table 3. QA confusion matrix of the sample (n).

When determining the acceptance number, AC, the number of positive inspection outcomes, n_1 , and the number of negative inspection outcomes, n_0 , confirmed/not confirmed by the QA should be taken separately. AC numbers for alpha' and beta' errors are pre-defined based on the binomial distribution (mathematical derivations are provided in Annex V) and are provided in Table 4below.

The testing flow is the following:

- 1. populated confusion matrix table allows one to calculate n₁ and n₀ as the number of the observed and missing phenomena during the blind/ test (not the CbM detection outcome):
 - $n_1 = (n_{11} + n_{01})$
 - $n_0 = (n_{10} + n_{00})$
 - verify if $n = n_1 + n_0$

2. use Table 4 to calculate AC₁ and AC₀ respectively; for both n₁₀ and n₀₁ the LQ is set to 10%¹. n₁₀ is compared with AC₀ and used to test the presence of an excessive number of type I errors (false positives). If n₁₀ is lower than or equal to AC₀ the test is passed and the CbM process is deemed of sufficient quality (type I errors less than 10%). Otherwise, the CbM process fails the QA test. A similar process is performed on n₀₁ that is compared with AC₁ to verify the presence of type II errors (false negatives).

Table 4. Acceptance sampling for α and β with LQ= 10%. The acceptance size, AC₀/AC₁ has to be compared with n_{10}/n_{01} , the number of false positives/negatives.

Sample size n ₀ /n ₁	ACo/AC1	Sample size n ₀ /n ₁	ACo/AC1	Sample size n ₀ /n ₁	AC ₀ /AC ₁	Sample size n ₀ /n ₁	ACo/AC1
0-21	0*	116-127	7	210-221	15	301-311	23
22-37	0	128-139	8	222-232	16	312-323	24
38-51	1	140-151	9	233-244	17	324-334	25
52-64	2	152-163	10	245-255	18	335-345	26
65-77	3	164-174	11	256-266	19	346-356	27
78-90	4	175-186	12	267-278	20	357-365	28
91-103	5	187-198	13	279-289	21		
104-115	6	199-209	14	290-300	22		

In **Error! Reference source not found.** Table 4, AC₀ and AC₁ values indicated with "0*" mean that while no decision errors should be made by the CbM test, the sample size is too small to perform QA with a quality risk lower than 10% as required by the ISO 2859/2 standard. In this case, a higher consumer risk is accepted.

In the current version of the TG, the LQ for both false positives and false negatives is set to 10%. In previous versions, LQ was set to 5% for α errors and to 10% for β errors. These values were selected considering the industry practice suggested by the ISO 2859/2 standard. The symmetry and interchangeability between α and β errors, which depend on the formulation of the detection process (detecting the presence in opposition to the detection of the absence of a phenomenon) has been however recognized. For this reason, both LQs are now set to 10%. Having both LQs set to 10% also provides better protection against excessively strict tests in the case of small sample sizes (zero acceptant tests in the ISO 2859-2).

Example 1:

Tell-tale marker related to "grazing" scenario For a population of 1.500.000 parcels/FOIs an inspection sample n of 365 items has been determined (see Table 2) and inspected. The outcome of the inspection is:

Phenomenon	CbM detected	CbM not detected	Σ
QA found	182	85	n ₁ =267
QA not found	3	95	n ₀ =98

Number of type I errors (n_{10} =3), acceptance number is set to 5 (AC₀=5), hence the test passes.

Number of type II errors (no1=85), acceptance number is set to 20 (AC1=20), hence the test fails.

Example 2:

 $^{^1}$ The LQ values have been progressively updated through the development of the TG guidance. Previous LQ values were LQa =5% and LQ β = 10% for 2019 year.

Tell-tale marker on ploughing related to "annual herbaceous crop" scenario. For a population of 900.000 parcels/FOIs an inspection sample n of 365 items has been determined and inspected. The outcome of the inspection is:

Phenomenon	CbM detected	CbM not detected	Σ
QA found	281	1	n ₁ =282
QA not found	28	55	n ₀ =83

Number of type I errors (n₁₀=28), acceptance number is set to 4 (AC₀=4), hence the test fails.

Number of type II errors (β=1), acceptance number is set to 21 (AC₁=21), hence the test passes.

6.2.2 Step 2 - Eligibility check

In step 2, a CbM system level verdict is performed by parcel-level eligibility assessment. By "system" is meant here the set of all items in the scope of the CbM process as described in the CbM discussion document (Devos, 2020, Figure 3). P1 and P2 are outside the boundaries of the system. For this reason, the items from several lots (G1, G2, T1-T5) are jointly considered. The following procedure is defined.

Consider the samples for the different lots (G1, G2, T1-T5) and create the union sample:

$$\Sigma = \bigcup_{i} \Sigma_{i} \tag{5}$$

where Σ_i is the sample (set of FOIs) selected for the inspection of the ith lot. Note that the union operator is used to avoid that a FOI inspected in more than one sample (i.e. for more than one lot) is double-counted in the system level analysis of step 2. Σ is the system level sample and it is a set of unique elements: each FOI is listed only once. Σ has size ns: this size is greater or equal to the size of the largest sample, Σ_i .

For each element in Σ verify if it led to an error (false positive/negative) during step 1 and determine if this error is abatable or end-stage (this depends on the eligibility conditions). If an element $f \in \Sigma$ was originally present in a single sample (say Σ_k), it is an abatable/end-stage error at system level if it is a false positive/negative in Σ_k and meets manifestation/absence conditions collected during the preparation of the sample Σ_k . If an element $f \in \Sigma$ was originally present in more than one sample, it is counted as a system abatable/end-stage error if it is determined as abatable/end-stage error in at least one of the original samples where it was present. This procedure avoids double counting abatable/end-stage errors at the system level.

For systems, where sequential processing of the final parcel/FOI eligibility is applied, abatable and endstage errors can be waivered. A waiver can be applied only in case when, for a single FOI, the QA confirms the correctness of the final eligibility decision generated by the CbM, within a given scenario. Such sequential processing should be documented to provide the applicable eligibility or scenario rules for each combination of information extraction and their connection in the system.

Example: Rice crop detection scenario is processed sequentially in a chain for a given FOI: 1) event detection, 2) second event detection, 3) crop classification. the first and the second event detections (T3) generated a negative detection of typical rice harvest and water presence on the FOI. Only after a third sub-processing, a rice crop was detected correctly by a crop classification algorithm (T4). The final traffic light for payment for the FOI has been assigned as GREEN. In the QA, step 1: the negative detections in the lots T3 yield a false negative, step 2: false negative errors were classified as abatable errors. But the final eligibility for that FOI was assigned as "green", hence the abatable errors found in T3 can be waivered.

The total number of abatable/end stage errors (at the system level) is then obtained as by counting the abatable/end-stage errors in Σ . n_a^s and n_e^s are used to denote the number of abatable/end-stage errors, respectively. Subscript 's' denotes system level quantities.

In order to test is the number of abatable errors is below the prescribed limiting quality (LQ = 5%), a test of the form

$$n_a^s \le AC_a \tag{6}$$

is performed.

Similarly, to verify that the number of end-stage errors is below a limiting quality LQ = 5%, a test of the form

$$n_e^s \le AC_e \tag{7}$$

should be performed. AC_a and AC_e are the acceptance numbers and are obtained similarly to AC_0 and AC_1 (see Annex V) with limiting qualities both equal to 5%. In this case, the acceptance numbers are obtained as a function of the size of the system sample, Σ . If all the lots have the same size (maximum 365) and no intersection between samples occurs, the total size, n^s , will be a multiple of this basic size.

Values for AC_a and AC_e are provided in Table 5.

Table 5: Acceptance numbers for Lq = 5%. The acceptance size, AC_a and AC_e, have to be compared with n_a^s and n_{el}^s , the number of abatable and end-stage errors.

$egin{array}{c cccc} Sample & AC_a/ & Sample & AC_a/ & Sample & Size, n^s & AC_e & Size$	AC _a / AC _e	Sample size, n ^s	AC _a / AC _e	Sample size, n ^s	AC _a / AC _e
1-44 0* 785-806 31 1484-1504	63	2169-2189	95	2846-2867	127
45-76 0 807-828 32 1505-1526	64	2190-2210	96	2868-2888	128
77-104 1 829-850 33 1527-1547	65	2211-2231	97	2889-2909	129
105-131 2 851-872 34 1548-1569	66	2232-2253	98	2910-2930	130
132-157 3 873-895 35 1570-1590	67	2254-2274	99	2931-2951	131
158-183 4 896-917 36 1591-1612	68	2275-2295	100	2952-2972	132
184-208 5 918-939 37 1613-1633	69	2296-2316	101	2973-2993	133
209-233 6 940-961 38 1634-1655	70	2317-2338	102	2994-3014	134
234-257 7 962-983 39 1656-1676	71	2339-2359	103	3015-3035	135
258-281 8 984-1005 40 1677-1698	72	2360-2380	104	3036-3056	136
282-305 9 1006-1026 41 1699-1719	73	2381-2401	105	3057-3077	137
306-329 10 1027-1048 42 1720-1741	74	2402-2422	106	3078-3098	138
330-352 11 1049-1070 43 1742-1762	75	2423-2444	107	3099-3120	139
353-376 12 1071-1092 44 1763-1783	76	2445-2465	108	3121-3141	140
377-399 13 1093-1114 45 1784-1805	77	2466-2486	109	3142-3162	141
400-422 14 1115-1136 46 1806-1826	78	2487-2507	110	3163-3183	142
423-445 15 1137-1158 47 1827-1848	79	2508-2528	111	3184-3204	143
446-468 16 1159-1179 48 1849-1869	80	2529-2550	112	3205-3225	144
469-491 17 1180-1201 49 1870-1890	81	2551-2571	113	3226-3246	145
492-514 18 1202-1223 50 1891-1912	82	2572-2592	114	3247-3267	146
515-537	83	2593-2613	115	3268-3285	147
538-560 20 1246-1266 52 1934-1954	84	2614-2634	116		
561-582 21 1267-1288 53 1955-1976	85	2635-2655	117		
583-605 22 1289-1310 54 1977-1997	86	2656-2676	118		
606-627 23 1311-1331 55 1998-2018	87	2677-2698	119		
628-650 24 1332-1353 56 2019-2040	88	2699-2719	120		
651-672 25 1354-1375 57 2041-2061	89	2720-2740	121		
673-695 26 1376-1396 58 2062-2082	90	2741-2761	122		
696-717 27 1397-1418 59 2083-2104	91	2762-2782	123		
718-739 28 1419-1439 60 2105-2125	92	2783-2803	124		
740-762 29 1440-1461 61 2126-2146	93	2804-2824	125		
763-784 30 1462-1483 62 2147-2168	94	2825-2845	126		

As for step 1, the value "0*" in Table 5 indicates that the sample size is too small to produce a statically significant decision. Indeed, the sample size is too small to guarantee a CR lower than 10%. In this case, if n_a^s =0 and n_e^s =0, it not possible to declare that the test is passed with a CR < 10%. However, if n_a^s >0 or n_e^s >0, the test fails.

Finally, if the sample size, ns, is not present in the table above, the acceptance thresholds can be computed using the following formula:

$$AC_a/AC_e = BINOM.INV(n^s, 0.05, 0.1) - 1$$
 (13)

where BINOM.INV is the inverse cumulative binomial distribution as implemented in Microsoft Excel and returns the smallest value for which the cumulative binomial distribution is greater than or equal to a criterion value.

Thus, the testing flow is as follows:

- 1. Take the samples of step 1 for all lots applicable and construct the system sample Σ as the union of the individual samples
- 2. For each FOI in Σ determine if it is an abatable/end-stage error,
- 3. Sum up per category and determine n_a^s and n_e^s
- 4. Determine the total sample size (to be used for determining the acceptance numbers), n^s , as the size of Σ .
- 5. Use Error! Reference source not found. Table 5Error! Reference source not found. to calculate AC_a and AC_e respectively; the LQ is set to 5%, for both cases . n_a^s is compared with AC_a and used to test the presence of an excessive number of abatable errors. If n_a^s is lower than or equal to AC_a the test is passed and the CbM process is deemed of sufficient quality. Otherwise, the CbM process fails the QA test for step 2. A similar process is performed on n_e^s that is compared with AC_e to verify the presence of end-stage errors.

Example 1:

Consider the two following lots:

• Tell-tale event marker (T3) on ploughing related to "annual herbaceous crop" scenario. An inspection sample of 365 items has been determined and inspected. The outcome of the inspection is:

Phenomenon	Scenario	CbM detected	CbM not detected	Σ
OA found	Manifestation	180	30	243
QA found	Absence	24	9	243
QA not found	Manifestation	5	73	122
	Absence	44	0	122

• Identification of "annual herbaceous crop" (T4). An inspection sample of 365 items has been determined and inspected. The outcome of the inspection is:

Phenomeno n	Error Type	CbM detected	CbM not detected	Σ
OA found	Manifestation	205	6	304
QA found	Absence	295	3	304
QA not	Manifestation	1	56	64
found	Absence	4	56	61

 The two lots do not intersect and different FOIs are used for their analysis (this is the expected condition for most cases). The tables above are provided in a form such that the information already determined for step 1 can be easily identified. Indeed, the main difference between the previous step is that now errors, of both type I and II, are split depending on the type of scenarios (manifestation vs. absence). The colours in the tables are used to identify end-stage (light red) and abatable (light green) errors as defined by the type of scenario.

Step 1. Total sample size: since two lots are considered (T3 and T4), each of 365 samples, the total sample size is $n^s = 2 \times 365 = 730$

Step 2. Number of (not waivered) abatable errors: the number of abatable errors is computed considering the values reported in all the lots considered:

$$n_a^s = (30 + 44) + (6 + 4) = 84$$

Parentheses are used to identify errors coming from the first (T3) and from the second (T4) lot.

Step 3. Number of (not waivered) end-stage errors: the number of end-stage errors is computed considering the values reported in all the lots considered:

$$n_e^s = (5+9) + (1+3) = 18$$

Step. 4. Test on the number of abatable errors and comparison with the acceptance threshold. The acceptance threshold is derived from **Error! Reference source not found.** and determined by n = 730. In this case, $AC_a = 28$

$$n_a^s$$
=84 > AC_a=9 --> the test fails

Step. 5. Test on the number of end-stage errors and comparison with the acceptance threshold. The acceptance threshold is derived from **Error! Reference source not found.** and determined by n = 730. In this case, $AC_e = 28$

$$n_e^s$$
=18 < AC_e=28 --> the test passes

6.3 P1 cardinality test

Given the boundary condition related to the continuous validity of each of the FOIs used in CbM process, the P1 type test will be mandatory for all systems that didn't integrate such test (type G1 – spatial cardinality) within the overall CbM process. This is a key boundary ensuring that the area component is dealt with upfront and that the observations made on each FOI are meaningful. This makes population of P1 type testing mandatory (see CbM QA discussion document).

In this case, the testing procedure aims at detecting matches between the FOIs represented by the GSAA declaration and the Sentinel data. Such interpretation doesn't generate the type I nor type II errors per se, but rather a match or a no-match between GSAA and Sentinel-derived FOI representations. More information on the spatial cardinality can be found in Annex III.

The inspection protocol is as follows:

- Sample for P1 cardinality testing is equal to the sample obtained from the LOT created for other
 types of information extraction (no separate LOT will have to be created for P1). In case of two
 or more lots, select the first one present in the following order: T4, T3, T2, T1, C1.
- Check for spatial match (1-1 spatial cardinality) between both FOI representations,
- Count and report the number of errors (QA no matches) found and compare the AC only from Table 4. (complete confusion matrix cannot be compiled). LQ10% is applicable.

Example:

P1 test - cardinality. In this example, a sample of n=125 items has been determined and inspected. The outcome of the inspection is:

P1 cardinality	QA match	QA no match	Σ
QSAA/CbM	123	2	n=125

Number of cardinality non-conformances equal to 2, acceptance number is set to 7 (Table 4: for sample size 125, AC=7), hence the test passes.

7 Financial Impact

8 Reporting

The number of inspected items (paired sample size n) has been determined to be maximum of 365. By indexing on LQ5 as required for type I errors and by indexing on LQ10 as required for type II errors, separate determinations yield a different sample sizes (n_0 and n_1) and the inspection should continue until the number of inspected items reaches the minimum required sample size without skipped ones.

The MS, per type of information extraction:

- use Table 2 and Table 4 to determine the sample size and acceptance number (AC₁ and AC₀) for each error type,
- when for any decision type, the estimated sample size is significantly small (in the tables marked with *), and in the same time the sample size makes 10% of the population (lot size), MS can choose not to report the results or they can do the in-depth analysis and report it in the assessment report,
- when the observed number on non-conforming items (abatable and end-stage errors) per scheme exceed the acceptance numbers derived in point above, assign 'non-conforming' for each error of that decision type in the CbM QA scoreboard. On this basis, remedial actions could be considered.

As at December 2020, no reporting deadlines are yet set. The CbM QA reporting (per lot) shall hold:

- a CbM quality assessment report,
- if appropriate, suggested remedial action,
- CbM QA reporting data package.

Delivery instructions

The CbM QA report and, where appropriate, the remedial action plan shall be emailed to agri-implementation-support@ec.europa.eu.

The CbM QA reporting package shall be uploaded on the CbM QA portal.

8.1 Scoreboard TBD

Scoreboard to jointly developed and agreed by the CbM adopter paying agencies.

8.2 Reporting data package TBD

To enable verification of the inspection method applied and the content expressed in the textual document, the CbM QA reporting data package, shall be provided to the European Commission. It shall hold:

Phase	File name	Description	Note
LOT definition	LpisPointZeroState.gml	Point representation of reference parcels (point inside a parcel)	MS
Sample pre- selection	CbmQAsamplePreselection.xml	Sample pre-selection list of coordinates	JRC

CbM QA reporting package	CbmScenarioProfile.xml	Catalogue of scenario definitions	MS
	CbmEligibilty Rules.xml	Combination of items at lot level and final eligibility decision per FOI for sequential CbM processing	
	CbmltemLog.xml	List of all items/decisions in scope for the CbM	
	CbmQAsamplePreselectionStatus.xml	Final inspection status of all parcels in the preselection sample	
	CbmPolygonZeroState.gml	Polygons representing GSAA parcels or FOIs	
	CbmltemStatus.gml	List of all items/decisions in scope for the QA inspection (marker type)	
	CbmQAobservations.xml	Observation log	
	CbmReferenceImagery.xml	List of reference imagery taken for the observations	
	CbmQAassessmentReport.xml	Report with scoreboard, acceptance and testing result	

Each of the files is documented in Annex VI.

References

• DS-CDP-2018-18 technical discussion: 2nd discussion document on the introduction of monitoring to substitute OTSC: rules for processing applications in 2018-2019

(https://marswiki.jrc.ec.europa.eu/wikicap/images/b/b9/JRC112913.pdf)

- Annex IX Technical guidance on LPIS population for LPIS QA inspection
- ISO 2859/2: Sampling procedures for inspection by attributes Part 2
- Devos Wim, "Checks by Monitoring quality inspection: EU requirements and methodology", JRC Technical Report, Aug 2020

List of abbreviations and definitions

Abatable error Type of false compliance output where the farmer is expected to come forward and

demand correction, i.e. the applicant has an interest or incentive to have the error

reversed because the current state is disadvantageous for him/her.

Absence scenario

Scenario where the absence of a behaviour and/or its markers is required to meet

eligibility conditions

AC Acceptance number;

AL Arable Land

CAPI Computer assisted photo-interpretation;

CbM Checks by monitoring; a process substituting the OTCS; a procedure of regular and

> systematic observation, tracking and assessment of all eligibility criteria, commitments and other obligations which can be monitored by Copernicus Sentinels satellite data or other data with at least equivalent value (as defined in Art 40a of

Regulation EU No 809/2014);

Compliance Accordance with the eligibility rules within an aid application or a system;

Confusion matrix

Is a tool to determine the performance of a classifier. It contains information about

actual and predicted classifications;

CR Consumer Risk

End-stage error

Type of compliance error where the farmer has no incentive to contest. End-stage errors lead to undue payments and to direct financial losses, because the applicant

has no interest or incentive to have the error reversed.

FOI The Feature of Interest determines spatial "footprint" of the observed land phenomenon; i.e. the space occupied by the (bio)physical object on the earth. Its

spatial representation in the CbM system is derived/constructed from GSAA/LPIS. On individual Sentinels images it is captured, as a continuous patch of pixels associated

with (bio)physical object.

Ground truth Data and information on physical reality obtained by direct observation or

measurement in the field; used to derive the rules and parameters for extraction of the

relevant information from remote sensing data.

GSAA Geospatial aid application;

i.i.d. independent and identically distributed

Item Individual processing decision based on Sentinel observation of field conditions, that

impacts an explicit conclusion within the CbM process flow or within its sub-process;

a unit of the assessment/inspection;

LOT A quantity produced together and sharing the same production costs and

specifications;

LPIS Land parcel identification system;

Manifestation

Scenario where the manifestation/presence of a behaviour and/or its markers is scenario required to meet eligibility conditions

Monitorable It refers to either an eligibility condition, a parcel or other element that is a subject of

automated process in the CbM and as such can produce observable verdicts on

Sentinel based processing;

MS Member State

N Population size;

n Sample size;

N₀ Sub population of negatives;

N₁ Sub population of positives;

OTSC On the spot check; control process of the farmers' applications on 5% sample in a

given year;

PA Paying Agency

QA Quality Assurance

TG Technical Guidance

Type I error α , false positive of the automated process in the system;

on a sub process level a type I error occurs when a decision (or a switch) identifies

falsely presence of phenomenon

Type II error β , false negative of the automated process in the system;

on a sub process level a type II error occurs when a decision (or a switch) identifies a

falsely absence of phenomenon

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